

**DIVISION OF WASTE MANAGEMENT AND RADIATION CONTROL
PERMIT RENEWAL**

**Promontory Landfill
CLASS I LANDFILL**

Pursuant to the provisions of the *Utah Solid and Hazardous Waste Act*, Title 19, Chapter 6, Part 1, Utah Code Annotated (UCA) 1953, as amended (the Act) and the *Utah Solid Waste Permitting and Management Rules*, Utah Administrative Code (UAC) R315-301 through 320 adopted thereunder, a Permit is issued to

Promontory Landfill, LLC
as owner and operator

to own, construct, and operate the Promontory Landfill located at and around the surrounding vicinities of Section 19, Township 6 North, Range 5 West, Salt Lake Base and Meridian, Box Elder County, Utah as shown in the permit renewal application that was determined complete on May 25, 2011, Tracking Number 2008.02932.

Promontory Landfill, LLC (Permittee) is subject to the requirements of UAC R315-301 through 320 and the requirements set forth herein.

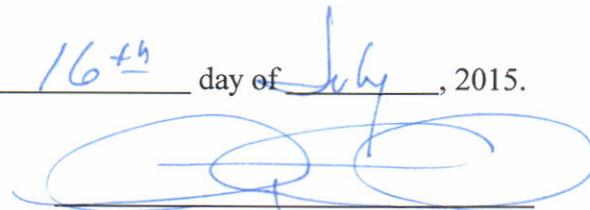
All references to UAC R315-301 through 320 are to regulations that are in effect on the date that this Permit becomes effective.

This Permit became effective: September 1, 2011.

This Permit shall expire at midnight August 31, 2021.

Closure Cost Revision Date: August 31, 2016.

Modification signed the 16th day of July, 2015.



Scott T. Anderson, Director
Division of Waste Management and Radiation Control

FACILITY OWNER/OPERATOR INFORMATION

LANDFILL NAME: Promontory Landfill

OWNER NAME: Promontory Landfill, LLC

OWNER ADDRESS: 1515 West 2200 South, Suite C, Salt Lake City, Utah 84119

OWNER PHONE NO.: (801) 972-2727

OPERATOR NAME: same as owner

OPERATOR ADDRESS: same as owner

OPERATOR PHONE NO.: same as owner

TYPE OF PERMIT: Class I Landfill

PERMIT NUMBER: 0202R1

LOCATION: Landfill site is located in Township 6 North, Range 5 West, Section 19, SLBM, Box Elder County (and all other geographical coordinates as outlined in the application); Latitude: 41° 12' 55", Longitude: 112° 28' 5".

DIRECTIONS TO FACILITY: Location of site is on the west side of the southern tip of the Promontory point Peninsula. Access routes considered to the landfill are by way of the Union Pacific Railroad causeway, a private dike, or a county road from the north connecting to State Route 83.

PERMIT HISTORY: Permit was signed September 1, 2011. Permit Modification #1 was approved on July 16, 2015. This was a minor modification as per R315-311-2(a)(ix) changing the name of the owner and operator from *Utah Landfill & Ballast, LLC.* to *Promontory Landfill, LLC.*

PERMIT REQUIREMENTS

Permit as used in this document is defined in UAC R315-301-2(55).

The renewal application, *Promontory Landfill LLC Class I Landfill Permit Application*, Tracking Number 2008.02932, as deemed complete on the date shown on the signature page of this Permit, is hereby incorporated by reference into this Solid Waste Permit and will be referred to as the Permit Application throughout this Permit. All representations made in the Permit Application are part of this Permit and are enforceable under UAC 315-301-5(2). The Permit Application will become part of the operating record of the landfill. Where differences in wording exist between this Permit and the Permit Application, the wording of this Permit supersedes that of the Permit Application.

This Permit consists of the signature page, Facility Owner/Operator Information section, sections I through V and the Permit Application as defined above.

The facility as described in this Permit does not currently have any structures such as scale house and maintenance building, disposal cells for all permitted waste, dead animal disposal cells, recyclable storage areas, etc.

By this Permit to own and operate, the Permittee is subject to the following conditions.

I. GENERAL COMPLIANCE RESPONSIBILITIES

A. General Operation

The Permittee shall operate the landfill in accordance with all applicable requirements of UAC R315-302 and 303, for a Class I landfill, that are in effect as of the date of this Permit unless otherwise noted in this Permit. Any permit noncompliance or noncompliance with any applicable portions of UCA 19-6-101 through 123 and applicable portions of UAC R315-301 through 320 constitutes a violation of the Permit or applicable statute or rule and is grounds for appropriate enforcement action, permit revocation, modification, or denial of a permit renewal application.

B. Acceptable Waste

This Permit is for the disposal of non-hazardous solid waste that may include:

1. Municipal solid waste;

2. Commercial waste;
3. Industrial waste;
4. Construction/demolition waste;
5. Special waste as allowed by UAC R315-315 and authorized in section III-I of this Permit and limited by this section; and
6. Conditionally exempt small quantity generator hazardous waste as specified in UAC R315-303-4(7)(a)(i)(B) and PCB's as specified by UAC R315-315-7(2).

Acceptable wastes are restricted to wastes that are received under sole contracts with local governments, within Utah, for waste generated within the boundaries of the local government. Each contract shall be approved by the Director prior to acceptance of the waste at the landfill.

C. Prohibited Waste

1. Hazardous waste as defined by UAC R315-1 and R315-2;
2. Containers larger than household size (five gallons) holding any liquid, non-containerized material containing free liquids or any waste containing free liquids in containers larger than five gallons; or
3. PCB's as defined by UAC R315-301-2, except as allowed in Section IB (Acceptable Waste) of this Permit.
4. Regulated asbestos-containing material.
5. All wastes not received by contracts approved by the Director are prohibited.

Any prohibited waste received and accepted for treatment, storage, or disposal at the facility shall constitute a violation of this Permit, of UCA 19-6-101 through 123 and of UAC R315-301 through 320.

D. Inspections and Inspection Access

The Permittee shall allow the Director or an authorized representative of the Division, or representatives from the Bear River Health Department, to enter at reasonable times and:

1. Inspect the landfill or other premises, practices or operations regulated or required under the terms and conditions of this Permit or UAC R315-301 through 320;
2. Have access to and copy any records required to be kept under the terms and conditions of this Permit or UAC R315-301 through 320;
3. Inspect any loads of waste, treatment facilities or processes, pollution management facilities or processes, or control facilities or processes required under this Permit or regulated under UAC R315-301 through 320; and
4. Create a record of any inspection by photographic, videotape, electronic, or any other reasonable means.

E. Noncompliance

If monitoring, inspection, or testing indicates that any permit condition or any applicable rule under UAC R315-301 through 320 may be or is being violated, the Permittee shall promptly make corrections to the operation or other activities to bring the facility into compliance with all permit conditions or rules.

In the event of any noncompliance with any permit condition or violation of an applicable rule, the Permittee shall promptly take any feasible action reasonably necessary to correct the noncompliance or violation and mitigate any risk to the human health or the environment. Actions may include eliminating the activity causing the noncompliance or violation and containment of any waste or contamination using barriers or access restrictions, placing of warning signs, or permanently closing areas of the facility.

The Permittee shall: document the noncompliance or violation in the operating record on the day the event occurred or the day it was discovered; notify the Director by telephone within 24 hours or the next business day following documentation of the event; and give written notice of the noncompliance or violation and measures taken to protect public health and the environment within seven days of notification.

Within thirty days of the documentation of the event, the Permittee shall submit to the Director a written report describing the nature and extent of the noncompliance or violation and the remedial measures taken or to be taken to protect human health and the environment and to eliminate the noncompliance or violation. Upon receipt and review of the assessment report, the Director may order the Permittee to perform appropriate remedial measures including development of a site remediation plan for approval by the Director.

In an enforcement action, the Permittee may not claim as a defense that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with UAC R315-301 through 320 and this Permit.

Compliance with the terms of this Permit does not constitute a defense to actions brought under any other local, State, or Federal laws. This Permit does not exempt the Permittee from obtaining any other local, State or Federal permits or approvals required for the facility operation.

The issuance of this Permit does not convey any property rights, other than the rights inherent in this Permit, in either real or personal property, or any exclusive privileges other than those inherent in this Permit. Nor does this Permit authorize any injury to private property or any invasion of personal rights, nor any infringement of Federal, State or local laws or regulations including zoning ordinances.

The provisions of this Permit are severable. If any provision of this Permit is held invalid for any reason, the remaining provisions shall remain in full force and effect. If the application of any provision of this Permit to any circumstance is held invalid, its application to other circumstances shall not be affected.

F. Revocation

This Permit is subject to revocation if any condition of this Permit is not being met. The Permittee will be notified in writing prior to any proposed revocation action and such action will be subject to all applicable hearing procedures established under UAC R315-12 and the *Utah Administrative Procedures Act*.

As part of the revocation the Director shall exercise the option to require payment of funds under the financial assurance mechanism held by the Director.

G. Attachment Incorporation

Attachments to the Permit Application are incorporated by reference into this Permit and are enforceable conditions of this Permit, as are documents incorporated by reference into the attachments. Language in this Permit supersedes any conflicting language in the attachments or documents incorporated into the attachments.

II. DESIGN AND CONSTRUCTION

A. Design and Construction

The Permittee shall construct any landfill cell, sub-cell, run-on diversion system, runoff containment system, waste treatment facility, or final cover in accordance with an equivalent design that is submitted as part of the Permit Application and in accordance with the Utah Solid Waste Permitting and Management Rules (UAC R315-301 thru 320).

Prior to construction of any landfill cell, sub-cell, engineered control system, waste treatment facility, or final cover, the Permittee shall submit construction design drawings and a Construction Quality Control and Construction Quality Assurance (CQC/CQA) Plan to the Director for approval. Buildings do not require approval. The Permittee shall construct any landfill cell, sub-cell, cell liner, engineered control system, waste treatment facility, and the final cover in accordance with the design drawings and CQC/CQA Plans submitted and approved by the Director.

Subsequent to construction the Permittee shall notify the Director of completion of construction of any landfill cell, sub-cell, engineered control system, waste treatment facility, or final cover. Landfill cells may not be used for treatment or disposal of waste until all CQC/CQA documents and construction related documents including as-built documents are approved by the Director. The Permittee shall submit as-built drawings for each construction event that are signed and sealed by an engineer registered in the State of Utah.

The Permittee shall notify the Director of any proposed incremental closure, placement of any part of the final cover, or placement of the full final cover. Construction of any portion of the final cover shall be considered as a separate construction event and shall be approved separately from any other construction or expansion of the landfill. Design approval must be received from the Director prior to construction and shall be accompanied by a CQC/CQA Plan, for each construction season where incremental or final closure is performed.

A qualified party, independent of the owner shall perform the quality assurance function on liner components, cover components, and other testing as required by the approved CQC/CQA Plan. The results shall be submitted as part of the as-built drawings to the Director.

All engineering drawings submitted to the Director shall be stamped and approved by a professional engineer with a current registration in Utah.

If ground water is encountered during excavation of the landfill, the Director shall be notified immediately, and a contingency plan implemented or alternative construction design developed and submitted for approval.

B. Run-On Control

Drainage channels and diversions shall be constructed as specified in the Permit Application and maintained at all times to effectively prevent runoff from the surrounding area from entering the landfill.

C. Equivalent Design

This facility has been proposed and is approved for an equivalent design which uses a geosynthetic clay liner in place of the liner required by UAC R315-303-3(3)(a)(ii). The Director has determined that a geosynthetic clay liner is equivalent to the liner required by UAC R315-303-3(3)(a)(ii).

III. LANDFILL OPERATION

A. Operations Plan

The Operations Plan included in the Permit Application and the solid waste permit issued by the Director shall be kept onsite at the landfill or at the location designated in Section III. K. of this Permit. The landfill shall be operated in accordance with the operations plan as included in the Permit Application. If necessary, the facility owner may modify the Operations Plan, provided that the modification meets all of the requirements of UAC R315-301 through 320, is as protective of human health and the environment as that approved in the Permit Application, and is approved by the Director as a minor modification under UAC R315-311-2(1)(a)(xiii). Any modification to the Operations Plan shall be noted in the operating record.

Any modification to the operations plan must be submitted to the Director for approval and is considered a minor permit modification in compliance with UAC R315-311-2(1)(a)(xiii) unless the Director determines the change should be subject to public comment under UAC R315-311-2(1)(b).

B. Security

The Permittee shall operate the Landfill so that unauthorized entry to the facility is restricted. All facility gates and other access routes shall be locked during the time the landfill is closed. At least 2 person employed by the Permittee shall be at the landfill during all hours that the landfill is open. Fencing and any other access controls as shown in the Permit Application shall be constructed to prevent access of persons or livestock by other routes.

C. Training

Permittee shall provide training for on-site personnel in landfill operation, including waste load inspection, hazardous waste identification, and personal safety and protection.

D. Burning of Waste

Intentional burning of solid waste is prohibited and is a violation of UAC R315-303-4(2)(b). All accidental fires shall be extinguished as soon as reasonably possible.

E. Daily Cover

The solid waste received at the landfill shall be completely covered at the end of each working day with a minimum of six inches of earthen material. At the end of each day of operation the amount of cover placed shall be recorded in the operating record and certified by the operator.

An alternative daily cover material may be used when the material and operation meets the requirements of UAC R315-303-4(4)(b) through (d) or when the alternative daily cover meets the requirement of UAC R315-303-4(4)(e).

F. Ground Water Monitoring

The Permittee shall monitor the ground water underlying the landfill in accordance with the Ground Water Monitoring Plan and the Ground Water Monitoring Quality Assurance/Quality Control Plan contained in the Permit Application. If necessary, the facility owner may modify the Ground Water Monitoring Plan and the Ground Water Monitoring Quality Assurance/Quality Control Plan, provided that the modification meets all of the requirements of UAC R315-301 through 320 and is as protective of human health and the environment as that approved in the Permit Application, and is approved by the Director as a minor modification under UAC R315-311-2(1)(a). Any modification to the Ground Water Monitoring Plan and the Ground Water Monitoring Quality Assurance/Quality Control Plan shall be noted in the operating record. Plan changes that are found by the Director to be less protective of human health or the environment than the approved plan are a major modification and are subject to the requirements of UAC R315-311.

The Permittee shall submit a Ground Water Monitoring Quality Assurance/Quality control Plan prior to receipt of waste.

G. Gas Monitoring

The Permittee shall monitor explosive gases at the landfill in accordance with the Gas Monitoring Plan contained in the Permit Application and shall otherwise meet the requirements of UAC R315-303-3(5). If necessary, the Permittee may modify the Gas Monitoring Plan, provided that the modification meets all of the requirements of UAC R315-301 through 320 and is as protective of human health and the environment as that approved in the Permit Application, and is approved by the Director as a minor modification under UAC R315-311-2(1). Any modification to the Gas Monitoring Plan shall be noted in the operating record. Plan changes that are found by the Director to be less protective of human health or the environment than the approved plan are a major modification and are subject to the requirements of UAC R315-311.

If the concentrations of explosive gases at any of the facility structures, at the property boundary, or beyond the property boundary ever exceed the standards set in UAC R315-303-2(2)(a), the Permittee shall immediately take all necessary steps to ensure protection of human health and notify the Director. Within seven days of detection, place in the operating record the explosive gas levels detected and a description of the immediate steps taken to protect human health. Implement a remediation plan that meets the requirements of UAC R315-303-3(5)(b) and shall submit the plan to, and receive approval from, the Director prior to implementation.

H. Waste Inspections

The Permittee shall visually inspect incoming waste loads to verify that no wastes other than those allowed by this permit are disposed in the landfill. A complete waste inspection shall be conducted at a minimum frequency of 1% of incoming loads, but no less than one complete inspection per day. Loads to be inspected are to be chosen on a random basis. The operating record shall contain documentation that each load is received under a contract approved by the Director.

All loads suspected or known to have one or more containers capable of holding more than five gallons of liquid shall be inspected to assure that each container is empty.

All loads that the operator suspects may contain a waste not allowed for disposal at the landfill shall be inspected.

Complete random inspections shall be conducted as follows:

1. The operator shall conduct the random waste inspection at the working face or an area designated by the operator.
2. Loads subjected to complete inspection shall be unloaded at the designated area;
3. Loads shall be spread by equipment or by hand tools;
4. A visual inspection of the waste shall be conducted by personnel trained in hazardous waste recognition and recognition of other unacceptable waste; and
5. The inspection shall be recorded on the waste inspection form found in Appendix O of the Permit Application. The form shall be placed in the operating record at the end of the operating day.

I. Disposal of Special Wastes

If loads of incinerator ash are accepted for disposal it shall be transported in such a manner to prevent leakage or the release of fugitive dust. The ash shall be completely covered with a minimum of six inches of material, or use other methods or material, if necessary, to control fugitive dust. Ash may be used for daily cover when its use does not create a human health or environmental hazard.

Animal carcasses may be disposed in the landfill working face and must be covered with other solid waste or earth by the end of the operating day in which they are received. Alternatively, animal carcasses may be disposed in a special trench or pit prepared for the acceptance of dead animals. If a special trench is used, animals placed in the trench shall be covered with six inches of earth by the end of each operating day.

J. Self Inspections

The Permittee shall inspect the facility to prevent malfunctions and deterioration, operator errors, and discharges that may cause or lead to the release of wastes or contaminated materials to the environment or create a threat to human health or the environment. These general inspections shall be completed no less than quarterly and shall cover the following areas: waste placement, compaction, cover; cell liner; leachate collection system; fences and access controls; roads; run-on/run-off controls; ground water monitoring wells; final and intermediate cover; litter controls; and records. A record of the inspections shall be placed in the daily operating record on the day of the inspection. Areas needing correction, as noted on the inspection report, shall be corrected in a timely manner. The corrective actions shall be documented in the daily operating record.

K. Recordkeeping

The Permittee shall maintain and keep on file at the field office on-site, a daily operating record and other general records of landfill operation as required by UAC R315-302-2(3). The landfill operator, or other designated personnel, shall date and sign the daily operating record at the end of each operating day. Each record to be kept shall contain the signature of the appropriate operator or personnel and the date signed.

1. The daily operating record shall include the following items:
 - a. The number of loads of waste and the weights or estimates of weights or volume of waste received each day of operation and recorded at the end of each operating day;
 - b. Major deviations from the approved plan of operation recorded at the end of the operating day the deviation occurred;
 - c. Results of other monitoring required by this Permit recorded in the operating record on the day of the event or the day the information is received;

- d. Records of all inspections conducted by the Permittee, results of the inspections, and corrective actions taken shall be recorded in the record on the day of the event.
2. The general record of landfill operations shall include the following items:
- a. A copy of this Permit including the Permit Application;
 - b. Results of inspections conducted by representatives of the Division and/or representatives of the Bear River Health Department, when forwarded to the Permittee;
 - c. Closure and Post-closure care plans;
 - d. Records of employee training; and
 - e. Results of groundwater monitoring; and
 - f. Results of landfill gas monitoring.

L. Reporting

The Permittee shall prepare and submit, to the Director, an Annual Report as required in UAC R315-302-2(4). The Annual Report shall include: the period covered by the report, the annual quantity of waste received, an annual update of the financial assurance mechanism, any leachate analysis results, all ground water monitoring results, the statistical analysis of ground water monitoring results, the results of gas monitoring, the quantity of leachate pumped, and all training programs completed.

M. Roads

All access roads, within the landfill boundary, used for transporting waste to the landfill for disposal shall be improved and regularly maintained as necessary to assure safe and reliable all-weather access to the disposal area.

IV. CLOSURE REQUIREMENTS

A. Closure

Final cover of the landfill shall be as shown in the Permit Application. The final cover shall meet, at a minimum, the standard design for closure as specified in the UAC (R315-303-3(4)) plus sufficient cover soil or equivalent material to protect the low permeability layer from the effects of frost, desiccation, and root penetration. A quality assurance plan for construction of the final landfill cover shall be submitted to, and approval of the plan must be received from the Director prior to construction of any part of the final cover at the landfill. A qualified person not affiliated with the landfill owner shall perform permeability testing on the recompacted clay placed as part of the final cover.

B. Title Recording

The Permittee shall meet the requirements of UAC R315-302-2(6) by recording with the Box Elder County Recorder as part of the record of title that the property has been used as a landfill. The recording shall include waste locations and waste types disposed.

C. Post-Closure Care

Post-closure care at the closed landfill shall be done in accordance with the Post-Closure Care Plan contained in the Permit Application. Post-closure care shall continue until all waste disposal sites at the landfill have stabilized and the finding of UAC R315-302-3(7)(c) is made.

D. Financial Assurance

A financial assurance mechanism, that meets the requirements of UAC R315-309, covering closure and post-closure care costs shall be proposed by the Permittee, submitted to the Director, and Director approval received prior to receipt of waste. The Permittee, prior to receipt of waste, shall establish the approved mechanism and fund it as required. The financial assurance mechanism(s) shall be adequately maintained to provide for the cost of closure at any stage or phase or anytime during the life of the landfill or the permit life, whichever is shorter, and must be fully funded within ten years of the date waste is first received at the landfill. The Permittee shall keep the approved financial assurance mechanism in effect and active until closure and post-closure care activities are completed and the Director has released the facility from all post-closure care requirements.

If a trust fund is chosen as the financial assurance method the first payment to the fund will be 10% of the estimated closure and post-closure care costs. If a trust fund is used, annual payments shall be determined by the following formula:

$$NP=[CE-CV]/Y$$

where NP is the next payment, CE is the current cost estimate for closure and post-closure care (updated for inflation or other changes), CV is the current value of the trust fund, and Y is the number of years remaining in the pay-in period.

The Permittee shall notify the Director of the establishment of the approved financial assurance mechanism and must receive acknowledgment from the Director that the established mechanism complies with the approved method.

E. Financial Assurance Annual Update

An annual revision of closure and post-closure costs for inflation and financial assurance funding as, required by R315-309-2(2), shall be submitted to the Director as part of the annual report.

F. Closure Cost and Post-Closure Cost Revision

The Permittee shall submit a complete revision of the closure and post-closure cost estimates by the Closure Cost Revision Date listed on the signature page of this Permit any time the facility is expanded, any time a new cell is constructed, or any time a cell is expanded.

V. ADMINISTRATIVE REQUIREMENTS

A. Permit Modification

Modifications to this Permit may be made upon application by the Permittee or by the Director. The Permittee will be given written notice of any permit modification initiated by the Director.

B. Permit Transfer

This Permit may be transferred to a new permittee or new permittees by meeting the requirements of the permit transfer provisions of UAC R315-310-11.

C. Expansion

This Permit is for a Class I or II Landfill. The permitted landfill shall operate according to the design and Operation Plan described and explained in the Permit Application. Any expansion of the current footprint designated in the description contained in the Permit Application, but within the property boundaries designated in the Permit Application, shall require submittal of plans and specifications to the Director. The plans and specifications shall be approved by the Director prior to construction.

Any expansion of the landfill facility beyond the property boundaries designated in the description contained in the Permit Application shall require submittal of a new Permit Application in accordance with the requirements of UAC R315-310.

Any addition to the acceptable wastes described in Section 1B shall require submittal of all necessary information to the Director and the approval of the Director. Acceptance for PCB bulk product waste under UAC R315-315-7(3)(b) can only be done after submittal of the required information to the Director and modification of Section IC of this Permit.

D. Expiration

Application for permit renewal shall be made at least six months prior to the expiration date, as shown on the signature (cover) page of this Permit. If a timely renewal application is made and the permit renewal is not complete by the expiration date, this Permit will continue in force until renewal is completed or denied.

E. Status Notification

Eighteen months from the date of this Permit the Director shall be notified in writing of the status of the construction of this facility unless construction is complete and operation has commenced. If construction has not begun within 18 months, the Permittee shall submit adequate justification to the Director as to the reasons that construction has not commenced. If no submission is made or the submission is judged inadequate by the Director, this Permit will be revoked.

F. Construction Approval and Request to Operate

The Permittee shall meet each of the following conditions prior to receipt of waste:

1. The Permittee shall notify the Director, prior to acceptance of waste, that all the requirements of this Permit have been met and all required facilities, structures and accounts are in place as required.
2. The Permittee shall submit to the Director, for approval, documentation that all local zoning requirements and local government approvals have been obtained for operation of this landfill.
3. The Permittee shall submit to the Director, prior to the construction of any portion of the landfill; including offices, fences, and gates; documentation that the Permittee owns or has/have a lease that allows this property to be used as a landfill.
4. The Permittee shall not construct any portion of the landfill where the bottom elevation is less than 5 feet above the historic high ground water level.

G. Contract Approval

The Permittee must receive waste only from local governments that have contracts with the facility owner. All new contracts and changes in existing contracts must be reviewed and receive approval from the Director prior to receipt of waste.